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TO IMMEDIATE FCO
TELEGRAM NUMBER 122 OF 03 FEBRUARY
INFO IMMEDIATE UKDEL NATO
INFO PRIORITY WASHINGTON PARIS MODUK(DS12 DS17)
INFO SAVING OSLO COPENHAGEN BRUSSELS ANKARA ATHENS ROME MADRID (AND
FOR UKDEL) THE HAGUE MOSCOW EAST BERLIN

YOUR TELEGRAM NO 30 TO UKDEL NATO: PRAGUE DECLARATION

1. THE ANGLO-GERMAN CONSULTATIONS ON USSR AND EASTERN EUROPE ON 7 FEBRUARY WILL PROVIDE AN EXCELLENT OPPORTUNITY TO GO OVER OUR VIEWS IN DETAIL. MEANWHILE MALLABY HAS SKETCHED OUT TO PFEFFER THE POINTS IN PARAGRAPHS 4 TO 7 OF TUR. AS YOU KNOW, THE GERMANS HAVE BEEN THINKING PARTLY ALONG THE SAME LINES AND, NOT SURPRISINGLY, PFEFFER FOUND YOUR VIEWS VERY ATTRACTIVE. HE PARTICULARLY ACCEPTED THAT IT SHOULD BE EASIER FOR THE ALLIANCE TO AGREE ON PUTTING QUESTIONS TO WARSAW PACT COUNTRIES THAN ON OTHER POSSIBLE COURSES OF ACTION. HE ALSO SAW THE PROCESS OF PUTTING THE QUESTIONS, AND PERHAPS LATER SOME FURTHER SUPPLEMENTARY QUESTIONS, AS A GOOD WAY OF KEEPING THE PROPOSALS IN THE PRAGUE DECLARATION AWAY FROM THE CENTRE OF THE EAST/WEST STAGE, AND THUS PREVENTING THEIR OVERSHADOWING INF AND OTHER MORE SUBSTANTIVE MATTERS.

2. PFEFFER VOLUNTEERED THE IDEA THAT IT MIGHT BE SENSIBLE ONE DAY TO PURSUE THE QUESTION OF A NON-AGGRESSION PACT WITHIN THE CSCE FRAMEWORK. THE ADVANTAGES WOULD INCLUDE:

- (A) A MAJORITY OF CSCE STATES WOULD PROBABLY SUPPORT THE WEST IN INSISTING THAT ANY NON-AGGRESSION PACT MUST GENUINELY ADD TO EXISTING OBLIGATIONS.
- (B) THERE WOULD BE A STRONG MAJORITY, INCLUDING EVEN SOME OF THE EASTERN EUROPEANS, FOR ENSURING THAT NON-AGGRESSION OBLIGATIONS SHOULD OVERRIDE THE BREZHNEV DOCTRINE.
- (C) THE LANGUAGE OF THE HELSINKI FINAL ACT ON THIS POINT COULD BE HELPFUL IF IT EVER CAME TO DRAFTING A TREATY.
- (D) A BLOC-TO-BLOC NEGOTIATION WOULD BE AVOIDED.

FCO PLEASE PASS TO SAVING ADDRESSEES

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