



Foreign and Commonwealth Office

London SW1A 2AH

17 February 1984

no reg.

A.S.C. 27/2

t.a.

Jan John,

Thank you for your letter of 13 February, enclosing one that the Prime Minister had received from Mr Denktash. As you surmised, this is a circular letter, which has been sent to a number of members of the Cabinet and presumably to other governments.

As in the past, we recommend that the Prime Minister should not acknowledge letters from Mr Denktash, since that would imply recognition of his status as "President" of the "Turkish Republic of Northern Cyprus (TRNC)". It is not our general practice to have any written communication with the "Government" of the "TRNC". But our High Commissioner in Nicosia sees Mr Denktash quite often, and this enables us to put across our views to him as necessary.

(R B Bone)
Private Secretary

A J Coles Esq
10 Downing Street

Cyprus Int Sit Pt 2

Postage and Communication Office

POST OFFICE, Nicosia



17 JUN 1984

17 JUN 1984



FILE

WJ

(Encs with Fed)

10 DOWNING STREET

From the Private Secretary

13 February, 1984

CYPRUS

I enclose a copy of a letter which the Prime Minister has received from Mr. Denktash. It appears to be a circular letter and has doubtless been sent to others.

I should be grateful for your advice on how this should be handled.

BU

F. J. COLES

R. Bone, Esq.,
Foreign and Commonwealth Office .

ls

VISIT OF US SECRETARY OF STATE: 15 JANUARY

CYPRUS

POINTS TO MAKE

1. The Turkish declared intention of reducing the numbers of their troops in northern Cyprus is a small but welcome gesture. We hope that it will, at minimum, deter any attempt by the Greeks to increase their troop strength. Denktash's proposals on Varosha are clearly carefully worded and many of them will be understandably unpalatable to the Greek Cypriots. Obviously they could be better. But they contain important positive elements on which it might be possible to build. Tactically unwise of Greek Cypriots to reject them out of hand.

2. Kyprianou's proposals seem to be largely repetition of old positions. We expect him to give us copies when he sees Prime Minister on 18 January. His objective of seeking comprehensive rather than step by step settlement is over-ambitious. But, despite shortcomings, proposals give Secretary General something to work on.

3. Believe that the UN Secretary General remains best placed to take a lead in pursuing progress. Hope US will continue, with us, to persuade him of need for demonstrating active involvement. He should follow up on Denktash and Kyprianou proposals. Appointment of new Special Representative still important. Pleased that Secretary General has undertaken to talk to Evren at Casablanca today (15 January).

4. We have been active with all parties and remain ready to help Secretary General. Prime Minister is seeing Kyprianou on 18 January: I plan to see Turkish Foreign Minister the next day in Stockholm. Will encourage Kyprianou to be flexible; to give Secretary General room for manoeuvre; and not to box himself into a corner with unrealisable preconditions for intercommunal negotiations.

5. How do Americans see situation? Is Congressional reaction to Denktash's declaration of independence a problem which will affect US relations with Turkey?

6. Guarantor Power consultations [if necessary]. Greeks still refusing to take part in consultations with Turks. We will persist in efforts to set up tripartite talks as required by Treaty. Frankly not hopeful that consultations will take place; nor that they would contribute to a solution if held. We do not wish to be put in false position as mediator between Greece and Turkey in parallel talks. Way to progress is not through Guarantor Power mechanism but through UN.

BACKGROUND

1. On 2 January Denktash issued a wide ranging statement
 A containing "proposals of goodwill" (details in Nicosia telno 3 attached). Although very limited in scope they had some helpful features:
- (a) a positive tone;
 - (b) the delinking and development of earlier proposals about the suburb of Varosha and Nicosia airport;
 - (c) a commitment to the re-activation of the Committee of Missing Persons.
2. On 3 January, in a clearly co-ordinated move, the Turkish MFA announced the intention to withdraw 1500 Turkish troops from Cyprus during January and February.
3. Following his meeting with Papandreou on 23 December, Kyprianou is currently visiting Paris, Washington and New York. He saw Shultz and the UN Secretary General on 9 January and the latter again on 11 January. He comes to London on 15 January and will call on the Prime Minister on 18 January.
4. In meeting with Shultz and with Perez de Cuellar Kyprianou outlined his ideas for a comprehensive rather than step by step solution. We were given details in confidence by the Americans.
 B (Washington telno 96 attached). Main features were:
- (a) complete demilitarisation;
 - (b) UN force to secure external defence and internal security;
 - (c) treaty to provide international guarantees of Cypriot independence;
 - (d) imprecise details about a federal structure;
 - (e) possibility that Turkish Cypriot administration might extend to 25% of territory; and
 - (f) agreement that Committee on Missing Persons should reconvene.
5. In 11 January talks with UN Secretary General, Kyprianou confirmed he wanted Secretary General to arrange for him to meet Denktash. But this was conditional upon implementation of

CONFIDENTIAL

SCR 541, (ie withdrawal of the declaration of independence) which will clearly be unacceptable to Denktash.

6. Kyprianou has told press of existence of his proposals without revealing their content. They will probably leak and be condemned by the Turkish Cypriots as inadequate and unrealistic.

7. Perez de Cuellar considers Denktash's proposals disappointing but has told us that they were something on which he could work. He thought it important to start with Varosha and expected to get Denktash's offer improved. He told Kyprianou he would urge Evren, at a meeting with him in Casablanca on 15 January, to press Denktash for substantive concession on Varosha.

8. UN Secretariat consider Kyprianou's proposals do little more than set out Greek Cypriots' long-standing desiderata. Secretary General told Kyprianou that he would not welcome General Assembly debate on Cyprus. Kyprianou replied that if there was no progress he would be forced to go to the General Assembly.

9. Perez de Cuellar expressed readiness to follow up meeting with Evren with a visit by himself to the area if there seemed a basis for serious negotiations.

10. Despite the obvious shortcomings, both the Kyprianou and the Denktash proposals provide some material on which the Secretary General can work. We should continue to persuade him of the need for active involvement. The appointment of a successor to Dr Gobbi as Special Representative in Cyprus remains a key element in demonstrating involvement. The Secretary General continues to move very slowly on making the appointment.

11. On Guarantor Power consultations, the Greek position remains that they will not take part unless UDI is reversed. But their views are less categorical than previously, reflecting disagreement with Kyprianou on the value of consultations. We

CONFIDENTIAL

have a treaty obligation to call for consultations. But there are considerable risks, and no comparable advantages, for us if they actually take place. The Guarantor Power mechanism is no substitute for the role of the UN Secretary General in seeking for a solution to the Cyprus problem.

12. Mr Whitney exchanged views with State Department on 6 January. Our views are similar and we keep in close touch. Like us, the Americans do not want to take a lead; but they claim to have been active in persuading the Turks, as we have, to make concessions. Congressional pressure may oblige the Americans to be more overtly active in future than the Administration would really like.

13. The Commonwealth Action Group on Cyprus (set up at New Dehli) has had one meeting with the UN Secretary General. It is otherwise inactive and not a significant factor.

GR 1000

DESKBY FCO 031630Z
UNCLASSIFIED

FM NICOSIA 031440Z
TO IMMEDIATE DESKBY FCO

TELEGRAM NO 003 OF 3 JANUARY 04

INFO IMMEDIATE ANKARA, ATHENS, UKMIS NEW YORK, WASHINGTON,
INFO ROUTINE PARIS, BONN, ROME, MODUK AND CBFC.
INFO SAVING UKDEL NATO.

CYPRUS : DENKTASH'S GOODWILL PROPOSALS

1. ON 2 JANUARY DENKTASH ISSUED A STATEMENT CONTAINING '' PROPOSALS OF GOODWILL, SO THAT THE FIRST STEPS COULD BE TAKEN TOWARDS A COMPREHENSIVE SOLUTION''. HE WAS ALSO INFORMING THE UN SECRETARY GENERAL, REQUESTING HIM TO HELP BOTH SIDES WITHIN THE FRAMEWORK OF HIS MISSION OF GOOD OFFICES, SO THAT THE PROPOSALS COULD MATERIALISE.
2. AFTER A PREAMBLE TAKING AS STARTING POINT THE DECLARATION OF STATEHOOD, BUT SPEAKING OF RECONCILIATION AND COMPROMISE AND OF THE NEED FOR A ''FEDERAL SOLUTION'' REACHED BETWEEN THE ''TWO PEOPLES'' IN CYPRUS, THE MAIN PROPOSALS ARE :
 - 1 VAROSHA: ''THE TURKISH CYPRIOT SIDE REITERATES ITS READINESS TO ENGAGE IN NEGOTIATIONS ON ITS PROPOSALS OF 17 NOVEMBER CONCERNING VAPOSHA AND NICOSIA INTERNATIONAL AIRPORT WITH THE GREEK CYPRIOT SIDE''. NEGOTIATIONS WILL BE WITHOUT PREJUDICE TO THE POSITION OF THE SIDES REGARDING EACH OTHER'S POLITICAL STATUS. VAROSHA AND THE AIRPORT ARE ''SEPARATE ISSUES NEITHER OF WHICH CONSTITUTES A PRECONDITION FOR THE OTHER''. AS PROOF OF ITS DESIRE TO RESOLVE THE VAROSHA ISSUE, THE TURKISH CYPRIOT SIDE ACCEPT IN PRINCIPLE TO PLACE THE ''VAROSHA AREA AS DEFINED IN THE TURKISH CYPRIOT MAP OF 5 AUGUST 1961 UNDER INTERIM UN SUPERVISION AND ADMINISTRATION'' . THE MODALITIES AND CONDITIONS SHALL BE DETERMINED BETWEEN THE TURKISH CYPRIOTS AND THE UN. THIS INTERIM ADMINISTRATION SHALL NOT PREJUDICE THE FINAL POLITICAL STATUS OF THE APEA AND SHALL CONTINUE UNTIL A FUNAL COMPREHENSIVE SOLUTION. THETO QUESTION OF GREEK CYPRIOT RESETTLEMENT IN THE APEA SHALL BE CONSIDERED SIMULTANEOUSLY WITH THE BEGINNING OF NEGITIATIONS FOR A COMPREHENSIVE SETTLEMENT. AFTER AGREEMENT HAS BEEN PEACHED ON RESETTLEMENT UNDER UN ADMINISTRATION, THE AGREEMENT WILL BE IMPLEMENTED WITHOUT AWAITING THE OUTCOME OF DISCUSSIONS ON OTHER ASPECTS OF THE CYPRUS PROBLEM. OPENING THE APEA TO GREEK CYPRIOT RESETTLEMENT SHALL NOT PREJUDICE ITS FINAL POLITICAL STATUS. THE PURKISH CYPRIOTS APE READY TO DISCUSS DETAILS WITH THE GREEK CYPRIOTS AND WITH THE UN.

II NICOSIA INTERNATIONAL AIRPORT: THE TURKISH CYPRIOT SIDE ACCEPTS HANDING OVER THE AIRPORT TO INTERIM UN ADMINISTRATION WITHOUT INSISTING THAT IT BE ADMINISTERED BY THE PARTIES THEMSELVES ON A BASIS OF EQUALITY''. OPENING THE AIRPORT WILL BE TO THE BENEFIT OF THE TWO SIDES AND WILL CONTRIBUTE TO GOODWILL AND TRUST. THE TURKISH CYPRIOTS ARE READY TO DISCUSS THIS WITH THE GREEK CYPRIOTS, OR FAILING THAT WITH THE UN. THE PROPOSAL IS NOT A PRECONDITION FOR OTHER STEPS AIMED AT CREATING GOOD WILL.

III COMMITTEE ON MISSING PERSONS: TURKISH CYPRIOTS PROPOSE THAT THE CMP BE REACTIVATED IN ACCORDANCE WITH THE TERMS OF REFERENCE AGREED BETWEEN THE TWO SIDES (THE TURKISH CYPRIOTS HAVING AGREED IN NOVEMBER TO THE REMOVAL OF PROCEDURAL OBSTACLES). PILLOUD IS REQUESTED TO COME TO CYPRUS AT AN EARLY DATE. THE GREEK CYPRIOT SIDE IS INVITED TO DECLARE ITS READINESS TO PARTICIPATE.

3. 1 THE STATEMENT INCORPORATES A PROPOSED TEXT FOR A 'COMMON UNDERSTANDING'', WHICH WOULD BE 'WITHOUT PREJUDICE TO RESPECTIVE POSITIONS REGARDING EACH OTHER'S POLITICAL STATUS'', INCLUDING THE FOLLOWING POINTS :

- (A) BOTH SIDES RESOLVE TO WORK FOR RECONCILIATION AND COMPROMISE BETWEEN THE TWO PEOPLES'' SO THAT THEY MAY PURSUE A 'FEDERAL UNION'' AND SOCIAL AND ECONOMIC DEVELOPMENT. TO ACHIEVE THIS THEY MIGHT ESTABLISH AS 'COMMON GROUND'' : AGREEMENT TO RESOLVE DIFFERENCES BY PEACEFUL MEANS UNDER THE AUSPICES OF THE UN; RESPECT FOR EACH OTHER'S POLITICAL EQUALITY, NATIONAL IDENTITY AND LEGITIMATE RIGHTS AND INTERESTS; SUPPORT FOR THE OPENING STATEMENT OF AUGUST 1980; AND THE AIM OF A 'BIZONAL FEDERATION'' BASED ON PARTNERSHIP AND CO-OPERATION.
- (B) BEST ENDEAVOURS TO PREVENT HOSTILE PROPAGANDA AND TO ENCOURAGE MUTUAL CONFIDENCE.
- (C) PRACTICAL MEASURES TO 'RESTORE AND HARMONISE RELATIONS'' INCLUDING PRIORITY TO REACHING AGREEMENT ON VAROSHA; CO-OPERATION FOR REOPENING NICOSIA AIRPORT; RESOLUTION OF THE QUESTION OF MISSING PERSONS; REFRAINING FROM HARASSING EACH OTHER IN TRADE, TOURISM, TRANSPORTATION, COMMUNICATIONS ETC; MUTUAL BENEFIT FROM ALL ECONOMIC FINANCIAL AND TECHNICAL ASSISTANCE FOR CYPRUS; ESTABLISHMENT OF AN ECONOMIC AND TECHNICAL COMMISSION AND A JOINT HEALTH COMMISSION; JOINT ENDEAVOURS IN THE CULTURAL FIELD INCLUDING GREEK AND TURKISH SECOND LANGUAGE TEACHING, A FEASIBILITY STUDY FOR A UNIVERSITY, JOINT CULTURAL AND SPORTING ACTIVITIES, SCIENTIFIC AND CULTURAL MEETINGS; AND A SEMINAR ON FEDERALISM AND THE IMPLEMENTATION OF THE FEDERAL PRINCIPLE IN THE CYPRUS CONTEXT.

(D) UNDERTAKINGS TO REFRAIN FROM PROVOCATIONS OF ALL KINDS
E AND TO AVOID THE THREAT AND USE OF FORCE.

(E) AGREEMENT TODAY HIGH LEVEL MEETING UNDER UN AUSPICES.

(F) AGREEMENT FOR BOTH SIDES TO CALL ON TURKEY AND GREECE
TO ENCOURAGE AND ASSIST THEIR EFFORTS IN THE SEARCH
S FOR A SETTLEMENT BASED ON PREVIOUS HIGH LEVEL
AGREEMENTS, THE 1908 OPENING STATEMENT AND THE
EVALUATION DOCUMENT.

4. FULL TEXT OF STATEMENT FOLLOWS BY BAG.

5. SEE MIFT.

6. FCC PLEASE TO PASS SAVING TO UKDEL NATO.

REPEATED AS REQUESTED

WILBERFORCE.

LIMITED

SED
UND
CCD
LEGAL ADVS
DEFENCE D
CONS D
ECDs
ERD
CLAIMS D
WED
INFO D
CRD
APD
MAED
NENAD
MED
NEWS D
PUSD
PLANNING STAFF

TRED
EED
SOV DEPT
PS
PS/LADY YOUNG
PS/MR RIFKIND
PS/MR LUCE
PS/MR WHITNEY
PS/PUS
SIR J BULLARD
MR WRIGHT
SIR C TICKELL
SIR J LEAHY
MR ADAMS
MR CARTLEDGE
MR EGERTON
LORD N GORDON LENNOX
MR HANNAY
MR THOMAS
MR JENKINS

ADDITIONAL DISTN

CYPRUS